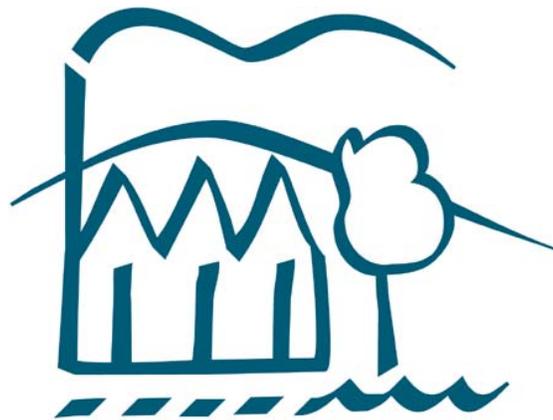


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# School Enrollment Projections for the Wheatland-Chili Central School District

October 2004



**GENESEE/FINGER LAKES**  
Regional Planning Council

50 West Main Street, Suite 8107  
Rochester, NY 14614  
Tel: 585.454.0190  
Fax: 585.454.0191  
[www.gflrpc.org](http://www.gflrpc.org)  
[gflrpc@gflrpc.org](mailto:gflrpc@gflrpc.org)

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Rochester, NY 14614  
Tel: 585.454.0190  
Fax: 585.454.0191  
[www.gflrpc.org](http://www.gflrpc.org)  
[gflrpc@gflrpc.org](mailto:gflrpc@gflrpc.org)

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Barbara Bowman, District Secretary – Wheatland-Chili Central School District  
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## **Introduction**

In June 2004, the Wheatland-Chili Central School District contracted with Genesee/Finger Lakes Regional Planning Council (G/FLRPC) to prepare enrollment projections for the upcoming five years ending with the 2009-10 academic year. These enrollment projections employ the grade-to-grade cohort survival ratio and housing multiplier methodologies: both of which are considered standards for projections of this type. This document includes a description of the methodologies and data sources that were utilized, a discussion of historical enrollment trends, residential development factors affecting enrollment for the time-period projected and beyond, and the enrollment projections for the next five years.

## **Data Sources**

For this study, G/FLRPC used the most accurate and comprehensive sets of data available from the Wheatland-Chili Central School District; local officials involved in the development processes at the municipal level, and state and federal sources. The following are the four main data sets used by the G/FLRPC to produce the enrollment projections for the Wheatland-Chili Central School District.

### *15-year Historical Enrollment Figures*

Enrollment figures by grade level for the academic years 1990-91 through 2004-05 were provided by the Wheatland-Chili Central School District. Beginning in 1993-94, numbers of un-graded students were provided at the primary (kindergarten through 2<sup>nd</sup> grade), elementary (3<sup>rd</sup> grade through 5<sup>th</sup> grade), and middle (6<sup>th</sup> grade through 8<sup>th</sup> grade)-school levels and the high school (9<sup>th</sup> grade through 12<sup>th</sup> grade). According to the Wheatland-Chili Central School District, figures for un-graded high school students are no longer kept as of the current academic year (2004-05) because of changes in New York State policy that requires all students be placed into a specific grade level.

### *Annual Birth Figures*

Annual birth figures (or resident live births) for Monroe County municipalities were obtained from the New York State Department of Health's Bureau of Biometrics. Resident live births in the Village of Scottsville and the Towns of Chili and Wheatland were summed for the years 1983 through 2003 to be used as the number of live births in the Wheatland-Chili Central School District. Even though a small portion from the Towns of Brighton and Caledonia are a part of the district, resident live birth figures are not included because they will have little to no effect on enrollment figures in the near future.

### *Building Permits*

The number of building permits issued in the Village of Scottsville and the Towns of Chili and Wheatland were obtained through the 2003 Regional Land Use Monitoring Report (G/FLRPC, 2004). The number of permits were tabulated and analyzed by type for the

past 13 years (1990 through 2003). Discussions with local officials supplemented the historical permit data. The Towns of Brighton and Caledonia had a small number of permits issued but not enough to influence major development within the Wheatland-Chili Central School District. The discussions with local officials regarding growth in residential development focused on the type, timing, and number of units as well as an investigation of factors that could not be inferred from the Census Bureau's data set.

#### *Major Subdivisions*

Subdivisions that were viewed as having the potential to increase the amount of residential development over historical levels in the Wheatland-Chili Central School District were evaluated as part of the enrollment projections. The director of planning for the Town of Chili and the building inspector from the Town of Wheatland were contacted to discuss approved subdivisions, those pending approval, and likely stages of growth in each to complement the historical building permit data obtained and analyzed to project future residential growth patterns in the Wheatland-Chili Central School District.

### **Methodologies**

To reduce the uncertainties inherent in any single method of projection, G/FLRPC developed four sets of enrollment projections for the Wheatland-Chili Central School District using two methodologies: grade-to-grade cohort survival ratios and housing multipliers.

#### *Grade-to-Grade Cohort Survival Ratios*

Grade-to-grade survival cohort ratios are a commonly employed and widely accepted methodology for producing school enrollment projections. To calculate the ratios for each grade level, the number of current students in a grade in a given year is divided by the number of students in the next lowest grade the previous year. The assumption behind this methodology is that historical ratios of numbers of students that progress through the grade levels are indications of how current and future students will also progress through their corresponding successive grade levels.

For this study, three sets of average grade-to-grade cohort survival ratios were computed (15-year, 10-year, and five-year) using enrollment figures for the academic years 1990-91 through 2004-05, as provided by the Wheatland-Chili Central School District. To determine the number of students entering kindergarten, ratios between the number of live births and the number of students entering kindergarten five years later were computed for the years 1985 through 1999 to correspond with the incoming kindergarten classes of academic years 1990-91 through 2004-05. For the last year of the enrollment projections, the number of live births in the Wheatland-Chili Central School District was unavailable. G/FLRPC estimated these using a logarithmic regression model.

The following table identifies the grade-to-grade survival ratio for the three sets of averages used in the methodology.

<u>Grade to Grade</u>	<u>5 Year Average</u> <u>1998-2004</u>	<u>10 Year Average</u> <u>1994-2004</u>	<u>15 Year Average</u> <u>1989-2004</u>
Birth to Kindergarten	0.94524	0.94804	1.00460
Kindergarten to 1 <sup>st</sup>	1.07407	1.04308	1.11308
1st to 2 <sup>nd</sup>	1.03492	0.99167	0.96493
2nd to 3 <sup>rd</sup>	0.95280	0.95733	0.97150
3rd to 4 <sup>th</sup>	1.00303	1.00130	1.00000
4th to 5 <sup>th</sup>	1.00880	0.98985	1.00254
5th to 6 <sup>th</sup>	1.01862	0.98640	0.98329
6th to 7 <sup>th</sup>	0.95431	0.95383	0.97036
7th to 8 <sup>th</sup>	0.98741	1.01279	1.04222
8th to 9 <sup>th</sup>	1.00303	0.98257	0.96098
9th to 10 <sup>th</sup>	0.91885	0.95385	0.95137
10th to 11 <sup>th</sup>	0.94086	0.89807	0.91571
11th to 12 <sup>th</sup>	1.02312	1.04594	1.01055

### *Housing Multipliers*

In addition to the grade-to-grade survival cohort ratios, a fourth set of projections employing housing multipliers were prepared for residential development in the Wheatland-Chili Central School District. The number of housing units was obtained from the US Census Bureau's Special School District Data Book compilation. To derive the number of housing units in subsequent years, the number of building permits issued, were added on an annual basis. A ratio of students per housing unit was calculated by comparing the number of students in any given year to the number of housing units in the district area. The resulting multipliers are then used in conjunction with information about future residential development to project the number of school-age children for the entire district. The projections are provided for grade categories (Primary, Elementary, Middle, and High School) and K-12 as a whole. Projecting enrollment on an individual grade basis would contain unreliable statistics.

Based on discussions with municipal directors of development in the Towns of Chili and Wheatland, along with the zoning officer for the Town of Caledonia and planners from the Town of Brighton, the numbers of new units for the years 2004 through 2009 were projected. In addition, the effect of current and proposed subdivisions was also included in these discussions, and the developers of the subdivisions were also contacted to incorporate their views of the local housing market and plans for future development of

the subdivisions. The housing multipliers for each grade category were then applied to the projections of residential development to yield the fourth set of enrollment projections.

## **Historical Enrollment**

The Wheatland-Chili Central School District provided G/FLRPC with enrollment figures by grade level for the academic years 1990-91 through 2004-05. Over the 15-year period, enrollment at the Wheatland-Chili Central School District decreased 111 students or 11%. There was a larger decrease in overall enrollment (16% or 170 students) over the past ten-year period (1995-96 through 2004-05) and a smaller decrease (8.3% or 81 students) during the past five-year period (2000-01 through 2004-05).

The largest single increase from over the past 15 years occurred between the 1993-94 and 1994-95 academic years when total enrollment in the Wheatland-Chili Central School District grew by 35 students or 3.2%. It should be noted that 60% of this increase was in the ungraded numbers and the increase represented the natural trend that had been occurring from 1990-01 through to the 1994-95 school years in that the 1990-91 to 1991-92 school year showed an increase in 31 students, the 1991-92 to 1992-93 school year showed an increase in 30 students, the 1992-93 to 1993-94 school year showed an increase in 21 students, and the 1993-94 to 1994-95 school year showed the increase of 35 students. It is from that point on the enrollment trend has been steadily decreasing.

The trend described above parallels the number of births in the district. The trend in live births was steadily upward until 1991. Since then the trend has been steadily downward. Also it should be pointed out that starting in 1995 the district has had more years of a negative survival ratio than a positive one. A negative survival ratio means that fewer children are entered kindergarten than were born in the district 5 years previous. This is consistent with the data that shows that in the past 20 years, the number of live births peaked in 1987 at 87 which can then be seen in the kindergarten class of 1992-03 (the largest kindergarten class of the 15 years in the district). From that point there has been a steady decline due to factors such as aging population and fewer young families moving into the district. As those peaks succeeded through the grades the enrollments remained steady and peaked in 1994-95. However, as those entering kindergarten decreased so did overall enrollment.

Declining kindergarten enrollment is a major factor. The first five years of the historical data (1990-91 to 1994-95) the district averaged 87.4 children enrolled in kindergarten. Over the last 10 years the district has only averaged 62 children enrolled in kindergarten, which is consistent with the number of births five years before. Compounding this decline, there has also been some grade-to-grade losses in the last 10 years, and an out-migration of 18-34 year olds (younger families).

Additionally, as the Building Activity and Major Subdivisions sections point out, the district is not adding much housing. The majority of what has been added over the past 14 years was done so in the early 1990's and much of what is added is not necessarily geared to younger school age families.

In the past fifteen years, the number of students in the Wheatland-Chili Central School District peaked in the 1993-94 academic year at 1,083 total students. The lowest total enrollment transpired in the current 2004-05 academic year with only 890 students. The historical enrollment figures by grade for the Wheatland-Chili Central School District for the past 15 years are presented at the end of the report in Table 1.

In terms of aggregate enrollment, enrollment in Primary and Elementary Schools has steadily declined in the past fifteen years. The Middle School has not seen that significant of a drop-off. The High School has seen a steady increase as enrollment progresses through the grades.

The number of Primary School students decreased from 269 students in the 1990-91 academic year to 182 students in the current 2004-05 academic year. Peaking during the 1993-94 academic year at 298 students, Primary School enrollment observed a decline in six out of the next ten academic years.

Elementary enrollment currently stands at 180 students for the current 2004-05 academic year, much lower than the 229 students in the 1990-91 academic, while peaking during the 1994-95 academic year with 278 students.

While the number of students at the Middle School level has decreased from 229 students in the 1990-91 academic year to 204 students in the current 2004-05 academic year, it was only three academic years ago that it peaked to 259 students. Since that time, the Middle School level has seen enrollment drop to 223, 207 and 204 for the 2002-03, 2003-04, and 2004-05 academic years respectively.

High School enrollment just recently peaked at 310 students during the 2003-04 academic year, only losing one student the following academic year for a current enrollment of 309 students. Besides a few negative years in between, ever since the 1990-91 academic year, in which enrollment was 245 students, the High School level has steadily increased.

Enrollment figures for out-of-grade placements were provided beginning with the 1990-91 academic year. The 15 students in this category in 2004-05 represent the lowest number over the past fifteen years for which enrollment figures are available. This number is significantly lower than the numbers of out-of-grade placements in the mid 1990's. Aggregate school enrollment figures for the district for the past fifteen years are provided in Table 2.

## **Annual Birth Figures**

Based on data obtained from the NYS Department of Health's Bureau of Biometrics, the number of live births in the Village of Scottsville and the Towns of Chili and Wheatland has declined since the 1980's. In the past 20 years, number of live births peaked in 1987 at 87 and was at the lowest point in 2003 at 55 live births. Based on a logarithmic regression analysis, the estimated number of live births in 2004 will be 56. The numbers of live births and kindergarten students five years later along with the corresponding cohort survival ratios beginning in 1983 are presented in Table 3.

The cohort survival ratios for the number of live births and students entering kindergarten five years later in the Wheatland-Chili Central School District have ranged from .76 in 1999 to 1.15 in 1994. A survival ratio greater than one indicates that more students entered the district's kindergarten classes than were born in the municipalities that comprise the majority of the district five years before and the opposite is true of survival ratios less than one. Much of the variations in the cohort survival ratios from year to year can be explained by the in and out-migration of families within the district with children not yet old enough to enter kindergarten.

Additionally, the number of births to persons living in the western portion of the Town of Brighton and the northeastern portion in the Town of Caledonia within the Wheatland-Chili Central School District, will unlikely have an affect on future enrollment of kindergarten students in the district.

## **Building Activity**

The number of new permitted residential buildings by type for the years 1990 through 2003 were collected and analyzed to view development trends that will affect the Wheatland-Chili Central School District's enrollment. In addition, the development directors of the Towns of Chili and Wheatland were contacted to discuss likely residential development in their respective municipalities. These two activities were undertaken to produce projections of future residential construction in the district.

Between 1990 and 2003, there were 385 new residential units permitted within the Wheatland-Chili Central School District. Of the 385 new residential units permitted, 180 (47%) were single-family units, 115 (30%) were in structures of five units or more, 50 (13%) in units of two and 40 (10%) in units of three or four.

The number of units permitted over the 13-year period varied between 58 units in 1990 and 8 units in 2002. The largest numbers of permits issued for single-family units was 26 in 1990 and the lowest number of permits issued in 2001 with only 7. Between 1990 and 1997, 105 permits were issued for units of five or more while only 10 permits were issued in the last five years combined. Between 1990 and 1998, 50 and 40 permits were issued to

two-family structures and three or four family units, respectively. Within the Village of Scottsville almost 90% of their permits issued were for single-family units. In 1990, the Village of Scottsville issued 17 single-family permits, but issued zero from 1999-2001. In 2000, the Town of Wheatland issued 7 single-family permits, but issued only 1 the following year and zero in 2002.

In addition, permits for residential units within the Towns of Brighton and Caledonia were collected but not allocated because there was minimal building activity taking place within the Wheatland-Chili Central School District.

## **Major Subdivisions**

A small number of major subdivisions are planned within the Wheatland-Chili Central School District within the next few years, but these are not likely to affect enrollment in a sizeable nature. The Village of Scottsville has an open lot located south of North Road and east of Briarwood Lane that will be used for apartments, approximately 50 units. This is the only major subdivision located within the Village of Scottsville because very few lots remain open. Outside the Village of Scottsville, in the Town of Wheatland, a proposal for 100 single-family units and townhouses located east of Browns Road and north of Robert Quigley Drive on a 30-acre lot has been pushed into phase III. There is some targeted commercial development along Route 383 in the central part of the Town of Wheatland that could bring along some residential development but none has broken ground. Other than that, there is no notable development projected for the Town of Wheatland.

In the Town of Chili, there is one potential major subdivision that would likely affect enrollment within the Wheatland-Chili Central School District. Located off Mile Wood Road, just east of Scottsville Road, a 70-acre parcel has about 50 single-family units planned for development. This has yet to pass the initial stages though because the land is currently designated as farmland.

Just north of Morgan Road and west of Scottsville Road, four lots are currently under construction for single-family units. Another six single-family units are being constructed on the south side of Morgan Road, west of Stottle Road. These five to six acre lots already have four units near completion. One major subdivision approved for construction of 80 attached townhouse units, located north of Beaver Road, is mainly attracting retirees. In turn, this will have little to no effect on enrollment within the Wheatland-Chili Central School District.

## **Enrollment Projections**

Using the methodologies outlined earlier in the report, enrollment projections were produced for the Wheatland-Chili Central School District for the academic years 2005-06

through 2009-10. After reviewing the outcomes from each of the four tables (grade-to-grade cohort survival ratios of 5, 10 and 15 year averages along with the housing multipliers), a final set of enrollment projections were produced.

Table 5 provides the district-wide projections out to the 2009-10 academic year. Highlighting some of the trends expected during the next five years:

- Overall enrollment is projected to decrease each academic year but at a lesser rate than each previous academic year.
- Enrollment in Grades K-2 is projected to hit a peak of 179 students in the 2006-07 academic year and a low of 167 students in the following year, stabilizing thereafter.
- Enrollment in Grades 3-5 is projected to average 183 students per academic year, never dropping below 178 students.
- Enrollment in Grades 6-8 is projected to peak at 206 students in the 2006-07 academic year followed by a decline of 11 students to 195 in the 2007-08 academic year.
- Enrollment in Grades 9-12 is projected to peak at 318 students in the 2006-07 academic year. High school enrollment will likely stabilize thereafter.

The projected enrollment for the Wheatland-Chili Central School District over the next five years, is similar to the pace within the last four years. Although enrollment is projected to lose, on average, almost 6 students per academic year until 2009-10, that is far less decrease in enrollment in years past. Unlike the academic years in the 1990's, there is no major decrease in enrollment from year to year. The largest decrease is projected to occur from the 2005-06 academic year to 2006-07 with a loss of only 8 students.

As with any type of forecasting, changes in variables not anticipated or unavailable for measurement may alter the accuracy of the projections but, given the available birth and enrollment data and current real estate market trends in the district, these projections represent the most logical assessment of future enrollment in the Wheatland-Chili Central School District for the next five years.

In addition, the margin for error increases as projections are made for individual grades as opposed to total enrollment or aggregate grade levels. Changes in policy dictating grade assignment and an influx of persons with school age children into the district are the two most likely explanations for any major variances that may occur between the projections and the actual future enrollment.

**TABLE 1**  
**Wheatland-Chili Central School District**  
**15-Year Historical School Enrollment : 1990-91 to 2004-05**

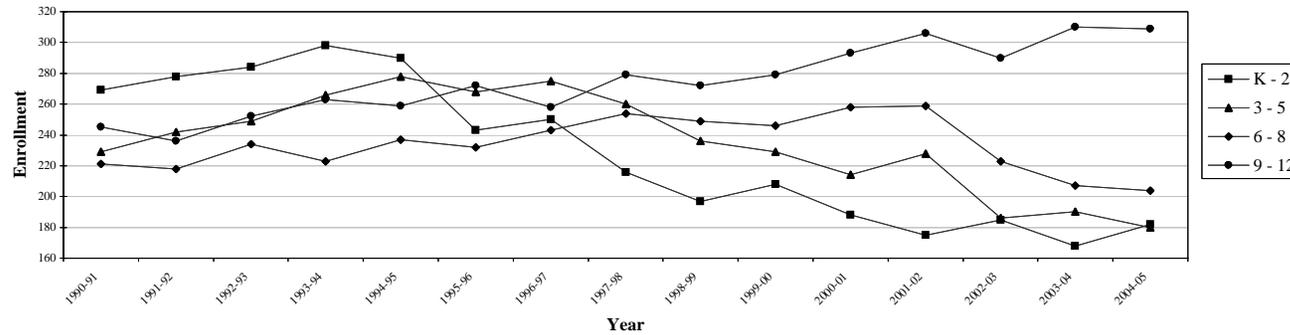
	1990-91	1991-92	1992-93	1993-94	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05
<b>K</b>	83	89	89	88	88	70	77	73	72	46	62	47	64	51	58
<b>1</b>	96	100	111	104	102	88	85	65	65	85	50	69	46	65	60
<b>2</b>	90	89	84	106	100	85	88	78	60	77	76	59	75	52	64
<b>3</b>	75	88	89	85	104	95	78	90	70	62	70	79	53	66	55
<b>4</b>	81	69	92	87	88	94	99	81	85	78	62	79	68	54	68
<b>5</b>	73	85	68	94	86	79	98	89	81	89	82	70	65	70	57
<b>6</b>	70	68	84	67	90	84	80	89	86	76	93	91	66	68	65
<b>7</b>	75	69	67	80	70	81	86	73	75	94	75	92	73	63	73
<b>8</b>	76	81	83	76	77	67	77	92	88	76	90	76	84	76	66
<b>9</b>	63	58	75	77	71	73	66	74	77	80	97	85	71	86	80
<b>10</b>	71	61	52	79	69	74	70	72	69	74	68	88	73	69	87
<b>11</b>	57	64	65	52	66	54	65	62	60	61	64	64	80	77	65
<b>12</b>	54	53	60	55	53	71	57	71	66	64	64	69	66	78	77
<b>Ungraded K-6</b>	14	15	18	17	24	16	20	15	12	21	15	21	21	19	15
<b>Ungraded 7-12</b>	23	43	25	16	30	29	31	24	12	0	3	0	28	11	0
<b>TOTAL</b>	<b>1,001</b>	<b>1,032</b>	<b>1,062</b>	<b>1,083</b>	<b>1,118</b>	<b>1,060</b>	<b>1,077</b>	<b>1,048</b>	<b>978</b>	<b>983</b>	<b>971</b>	<b>989</b>	<b>933</b>	<b>905</b>	<b>890</b>

Source: Wheatland-Chili Central School District, 2004.

**TABLE 2**  
**Wheatland-Chili Central School District**  
**Aggregate School Enrollment : 1990-91 to 2004-05**

	1990-91	1991-92	1992-93	1993-94	1994-95	1995-96	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05
<i>Primary</i>															
<i>K - 2</i>	269	278	284	298	290	243	250	216	197	208	188	175	185	168	182
<i>Elementary</i>															
<i>3 - 5</i>	229	242	249	266	278	268	275	260	236	229	214	228	186	190	180
<i>Middle</i>															
<i>6 - 8</i>	221	218	234	223	237	232	243	254	249	246	258	259	223	207	204
<i>High School</i>															
<i>9 - 12</i>	245	236	252	263	259	272	258	279	272	279	293	306	290	310	309
<i>Ungraded</i>	37	58	43	33	54	45	51	39	24	21	18	21	49	30	15
<b>TOTAL</b>	<b>1,001</b>	<b>1,032</b>	<b>1,062</b>	<b>1,083</b>	<b>1,118</b>	<b>1,060</b>	<b>1,077</b>	<b>1,048</b>	<b>978</b>	<b>983</b>	<b>971</b>	<b>989</b>	<b>933</b>	<b>905</b>	<b>890</b>

Source: Wheatland-Chili Central School District, 2004.



**TABLE 3**  
**Wheatland-Chili Central School District**  
**Number of Live Births: 1985-2004**

<u>Year of Birth</u>	<u>Number of Births</u>	<u>Year to Enter Kindergarten</u>	<u>Number of Kindergarten Students</u>	<u>Survival Ratio</u>
1985	79	1990	83	1.04915
1986	79	1991	89	1.12441
1987	87	1992	89	1.02643
1988	77	1993	88	1.14045
1989	76	1994	88	1.15725
1990	78	1995	70	0.89666
1991	82	1996	77	0.93919
1992	67	1997	73	1.08296
1993	68	1998	72	1.05599
1994	60	1999	46	0.76667
1995	57	2000	62	1.08132
1996	59	2001	47	0.79661
1997	62	2002	64	1.03226
1998	58	2003	51	0.87931
1999	59	2004	58	0.98305
2000	62	2005	-	-
2001	59	2006	-	-
2002	58	2007	-	-
2003	55	2008	-	-
2004	56*	2009	-	-

\* Estimated by G/FLRPC

Source: Wheatland-Chili Central School District.  
 NYS Department of Health, Bureau of Biometrics -Resident Live Births.

**TABLE 4**  
**Wheatland-Chili Central School District**  
**Number of Residential Units 1990 to 2003**

Year	Beginning of the Year				Net Change During the Year				Total End of Year			
	Single-Family	Two-Family	3 or 4-Family	5 or more-Family	Single-Family	Two-Family	3 or 4-Family	5 or more-Family	Single-Family	Two-Family	3 or 4-Family	5 or more-Family
1990	1,920	30	165	80	26	12	0	20	1,946	42	165	100
1991	1,946	42	165	100	23	10	5	15	1,969	52	170	115
1992	1,969	52	170	115	19	0	10	0	1,988	52	180	115
1993	1,988	52	180	115	16	8	0	10	2,004	60	180	125
1994	2,004	60	180	125	14	0	0	10	2,018	60	180	135
1995	2,018	60	180	135	13	0	15	25	2,031	60	195	160
1996	2,031	60	195	160	9	10	5	0	2,040	70	200	160
1997	2,040	70	200	160	8	0	0	25	2,048	70	200	185
1998	2,048	70	200	185	8	10	5	0	2,056	80	205	185
1999	2,056	80	205	185	9	0	0	0	2,065	80	205	185
2000	2,065	80	205	185	10	0	0	0	2,075	80	205	185
2001	2,075	80	205	185	7	0	0	10	2,082	80	205	195
2002	2,082	80	205	195	8	0	0	0	2,090	80	205	195
2003	2,090	80	205	195	10	0	0	0	2,100	80	205	195

Source: G/FLRPC 2003 Land Use Monitoring Report.

**TABLE 5**  
**Wheatland-Chili Central School District**  
**Enrollment Projections : 2005-06 to 2009-10**

<u>Grade</u>	<u>2005-06</u>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>
K	55	56	54	52	51
1	61	54	59	59	56
2	63	57	61	65	63
3	66	60	58	58	64
4	52	62	63	61	62
5	71	56	59	64	59
6	60	67	62	58	68
7	68	66	68	65	54
8	74	73	65	67	69
9	72	79	79	74	74
10	78	76	76	79	76
11	84	81	77	75	78
12	71	82	80	81	79
<b>Sub-total</b>	<b>875</b>	<b>869</b>	<b>861</b>	<b>858</b>	<b>853</b>
Ungraded	17	15	16	14	16
<b>Total</b>	<b>892</b>	<b>884</b>	<b>877</b>	<b>872</b>	<b>869</b>

**Aggregate Enrollment Projections : 2004-2005 to 2009-2010**

<u>Grade</u>	<u>2005-06</u>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>
K-2	179	167	174	176	170
3-5	189	178	180	183	185
6-8	202	206	195	190	191
9-12	305	318	312	309	307
<b>Sub-total</b>	<b>875</b>	<b>869</b>	<b>861</b>	<b>858</b>	<b>853</b>
Ungraded	17	15	16	14	16
<b>Total</b>	<b>892</b>	<b>884</b>	<b>877</b>	<b>872</b>	<b>869</b>

